



## **January 12, 2022**

**Regular Meeting | 7:00 p.m.**

Troutdale Police Community Center – Kellogg Room  
234 SE Kendall Ct, Troutdale, OR 97060

### **Agenda**

1. Call to Order, Roll Call, & Pledge of Allegiance
2. Public Comment on Non-Agenda Items
3. Discussion Items
  - a. Capital Improvement Plan Update
  - b. 2022 Planning Commission Preview
  - c. Preparing for January 26, 2022 Work Session
4. Staff Communications
5. Commissioner Comments
6. Adjournment

### **Participation**

The public may attend the meeting in person or via Zoom. Please email [comdev@troutdaleoregon.gov](mailto:comdev@troutdaleoregon.gov) to request Zoom meeting access credentials.

This meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours prior to the meeting to the City of Troutdale ([comdev@troutdaleoregon.gov](mailto:comdev@troutdaleoregon.gov) or 503-665-5175).

**Next Meeting: Wednesday, January 26, 2022 at 7:00 p.m.**



**DATE:** January 12, 2022  
**FROM:** Chris Damgen  
**TO:** Troutdale Planning Commission

**SUBJECT:** Capital Improvement Plan Update

The City of Troutdale maintains a Capital Improvement Plan (CIP) that provides guidance on future public improvement projects involving transportation, water, sewer, stormwater, and parks facilities. Although technically not a part of the City's Comprehensive Land Use Plan, the CIP should be regularly reviewed, maintained, and update as circumstances may change. The CIP identifies potential projects, the problem the project is trying to solve, the proposed solution to the problem, a prioritization timeframe, estimated costs, and potential funding sources.

The City last revised the CIP in March 2016. As part of that review, Planning Commission—at City Council's request—was provided an opportunity prior to its adoption to offer feedback on listed projects, particularly for those involving transportation and parks facilities. Since that time, the City has taken on some of the projects in the CIP while opportunities for new projects have been identified through other planning and economic development efforts – particularly in the Town Center area.

Tonight's discussion will involve three components:

- First, a review of the transportation and parks sections of the CIP.
- Second, a review of Staff-identified transportation and parks projects that could be eligible for inclusion in a CIP update.
- Third, a discussion on any other transportation or parks project that has not been discussed.

These two sections are important to review as the City will be launching an update to the City's Transportation System Plan (TSP) this year (last updated in 2014) and is about halfway through the effort to update its Parks Master Plan (last updated in 2006). Your feedback will help City Council amend the plan to account for completed projects being de-listed, new projects to be added, and prioritizations of those existing or new projects.

**ATTACHED:** Capital Improvement Plan (2016)  
Status of Transportation Projects as of January 2021  
Status of Parks Projects as of January 2021

# **City of Troutdale Public Works Department Capital Improvement Plan**



**Adopted March, 2016  
Resolution No. 2331**

## **RESOLUTION NO. 2331**

### **A RESOLUTION ADOPTING THE PUBLIC WORKS DEPARTMENT CAPITAL IMPROVEMENT PLAN, RESCINDING RESOLUTIONS 1995 AND 2225, AND RESCINDING THE PARKS CAPITAL IMPROVEMENT PLAN ADOPTED BY RESOLUTION 1941**

#### **THE TROUTDALE CITY COUNCIL FINDS AS FOLLOWS:**

1. ORS 223.309 requires local governments that have system development charges to prepare a capital improvement plan that includes a list of the capital improvements that the local government intends to fund, in whole or in part, with revenues from an improvement fee.
2. The capital improvement plan contained in this resolution is intended to comply with ORS 223.309.
3. Resolution numbers 1941, 2225, and 1995, currently in effect, established the current capital improvement plan project listing.
3. The capital improvement plan contained in this resolution provides a listing of, and information regarding, planned capital improvement projects.
4. This resolution and capital improvement plan does not address projects that are solely for maintenance, repair or replacement and therefore not classified as improvement projects.

#### **NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF TROUTDALE**

Section 1. The City of Troutdale Public Works Department Capital Improvement Plan, dated March 2016, attached hereto as Attachment A and made a part hereof, is adopted.

Section 2. Resolution numbers 1995 and 2225 are rescinded.

Section 3. The Parks Capital Improvement Plan adopted in Resolution 1941 is rescinded.

Section 4. This Resolution shall be effective immediately upon adoption.

**YEAS: 5**

**NAYS: 2** Councilor White, Councilor Allen

**ABSTAINED: 0**



**Doug Daoust, Mayor**

3/31/16

**Date**



**Kenda Schlaht, Deputy City Recorder**

**Adopted: March 22, 2016**

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# Introduction

This document provides a plan for City-funded, capacity-enhancing capital improvements that the City anticipates will be needed over approximately the next 20 years. Among other purposes, this plan supports the expenditure of system development charge improvement fees as required by ORS 223.309.

The City's Comprehensive Plan provides the overall context for development and redevelopment patterns within the City. Comprehensive planning leads to projections of the magnitude of growth and the patterns and intensities of growth and development. These projections in turn inform the development of system Master Plans. System Master Plans are the primary source for projects in this CIP. Projects can also be identified based on the goals and vision of the community and the City Council.

The Plan is the result of a process involving four distinct steps:

1. Project identification by the appropriate Public Works Division. Projects are most commonly identified through the City's Master Plans and each Master Plan has included public involvement during its development. Projects can be identified through other processes as well, often after receiving input from concerned citizens, groups, or organizations.
2. Project reviews and consolidation by the Public Works Department.
3. Project review and comment by other City staff.
4. Plan revision, if necessary, and adoption by the City Council following a public hearing.

The Plan consists of these elements:

1. Project Name: A brief description of the project.
2. Project Number: A five-digit number consisting of a two-digit prefix identifying the type of project (WA = Water, SA = Sanitary Sewer, SD = Storm Drainage, ST = Streets/Transportation, and PA = Parks) and three digits to consecutively number the projects within their respective categories from 001 to 999. Storm drainage projects vary slightly, with the third digit being either an "N" (for North Troutdale Drainage Basin, flowing to the Columbia River) or an "S" (for South Troutdale Drainage Basin, flowing to the Sandy River), then the last two digits number the projects consecutively from 01 to 99 within the basin. The project numbers are for tracking and reporting purposes only and do not denote priority or proposed sequence of accomplishment.
3. Timeframe: The estimated general timeframe within which the project is expected to occur. Immediate: Project is in progress, or to commence within the next 1 or 2 fiscal years. Short: Within the next 5 fiscal years. Medium: Within the next 5-10 fiscal years. Long: 10 years or more.

4. Estimated Cost: The estimated cost of the project. Where applicable, the total cost of the project along with the anticipated City contribution. All costs shown in this plan are reflected in current dollars (as if the project were built today), excepting the Parks CIP which is in 2008 dollars, and actual dollar figures realized for future projects will likely be higher due to construction cost inflation over time.
5. Funding Source: The proposed source of funds for the project, including the percentage of the project cost that will be paid for with system development charge revenue. "Improvement Funds" contain SDC revenue. Identification of a proposed funding source does not prohibit the City Council and Budget Committee from substituting an alternative funding source due to funding availability or other reasons, subject to the limitations and requirements of budget and SDC laws and ordinances.
6. Problem: The problem to be solved by the project.
7. Proposed Solution/Description: A description of the essential elements of the project.
8. Identified By: The agency, document or other party that identified the problem and/or proposed the solution.
9. In Previous CIP: Yes = This project was listed in the previous iteration of the adopted CIP; No = This is a newly identified project in this current iteration of the CIP.
10. Related Projects: The identification of any other Capital Improvement Projects that might substantially affect this project.

This Plan does not appropriate funds nor authorize improvements to be accomplished. Funding for a proposed project must be appropriated through the normal budget process. The City Council and Budget Committee retain authority to approve or reject funding for any project herein during that budget process each fiscal year. Applicable Federal, State, and local laws, rules, and regulations apply. Inclusion of a project in this Plan is not an indication that project approval will be granted, funds will be appropriated, external funds will be forthcoming, or necessary permits will be issued. The City Council may amend this plan at any time, and it is recommended that this plan be reviewed and updated (as needed) by the City Council at least annually.

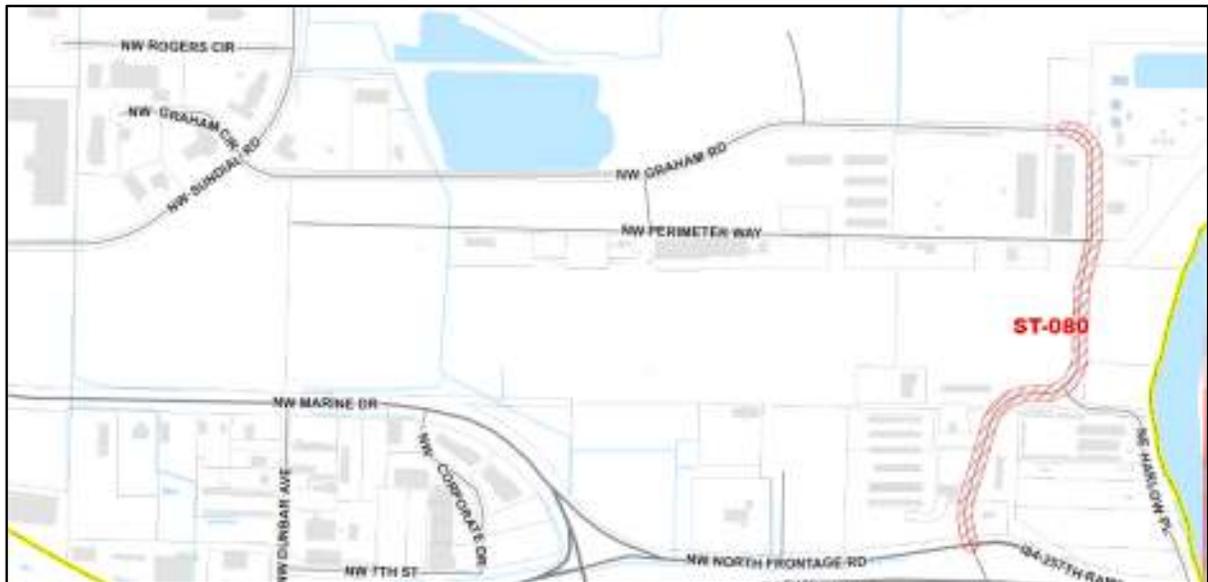
Comments concerning the format and/or content of this Plan are welcomed and should be addressed to the Public Works Department, City of Troutdale, 342 SW 4th Street, Troutdale, OR 97060.

### **ABBREVIATIONS**

CBD	Central Business District
CIP	Capital Improvement Plan
ODOT	Oregon Department of Transportation
PRV	Pressure Regulating Valve
SDIC	Sandy Drainage Improvement Company
STIP	Surface Transportation Improvement Program (State of Oregon)
URA	Urban Renewal Area or Urban Renewal Agency

# Transportation Improvements

- 1. Project Name:** Improve NW Graham Road
- Project Number:** ST-080
- Timeframe:** Immediate (in-progress)
- Estimated Cost:** \$ 3,400,000 (Total Cost) \$ 550,000 (City Share)
- Funding Source:** Port of Portland, ODOT (\$ 2,850,000)  
Street Improvement Fund (\$ 550,000)
- Problem:** Portions of NW Graham Road need to be reconstructed, widened and/or structurally upgraded to accommodate traffic growth, especially freight, with the development of the north industrial area including the Troutdale Reynolds Industrial Park.
- Proposed Solution:** Widen and improve selected portions of NW Graham Road.
- Identified By:** *City of Troutdale Transportation System Plan, 2014* (Project M8)
- In Previous CIP?** Yes
- Related Project(s):** SD-N20



- 2. Project Name:** Downtown Parking Lot
- Project Number:** ST-089
- Timeframe:** Immediate
- Estimated Cost:** \$ 50,000
- Funding Source:** Police Facility Capital Project Fund (100%)
- Problem:** Additional parking capacity is desired in the central business district and business owners have indicated a desire for more public parking availability in the CBD for all users. The construction of the new Police Facility has left the old Police Department site available for redevelopment and reuse.
- Proposed Solution:** Construct a public parking lot on the old Police Department site at 141 SE Dora Avenue.
- Identified By:** City Council
- In Previous CIP?** No
- Related Project(s):** ST-081



- 3. Project Name:** Downtown Parking Study
- Project Number:** ST-090
- Timeframe:** Immediate
- Estimated Cost:** \$ 51,000
- Funding Source:** Street Fund (25%), Street Improvement (25%)  
General Fund-Planning (50%)
- Problem:** Additional ADA and bicycle parking is desired in the central business district and business owners have indicated a desire for more public parking availability in the CBD for all users.
- Proposed Solution:** Conduct a study to optimize existing parking in the CBD, and to identify and assess opportunities for developing additional public parking, including ADA and bicycle parking.
- Identified By:** *City of Troutdale Transportation System Plan, 2014* (Project M13)
- In Previous CIP?** No
- Related Project(s):** ST-081, ST-082, ST-089



- 4. Project Name:** Columbia Gorge Bike Hub
- Project Number:** ST-082
- Timeframe:** Immediate
- Estimated Cost:** \$85,000
- Funding Source:** ODOT (100%)
- Problem:** The CBD is a town center intended to be bicycle-friendly. Additionally, the CBD lies on a very popular bicycle touring route and experiences large, and increasing, bicycle traffic volumes. Bicycle parking and support facilities for cyclists are very limited in the CBD, discouraging CBD workers from bicycling and discouraging bicyclists from visiting and stopping in the CBD. Travel Oregon is partnering with Cities (including Troutdale) along the Columbia Gorge and other community groups to develop Bicycle Hubs in each City that will provide rest stops and support services for bicycle riders. Troutdale currently lacks such a bike hub.
- Proposed Solution:** Construct a Bike Hub along Historic Columbia River Highway
- Identified By:** Travel Oregon, Chamber of Commerce, City Council
- In Previous CIP?** No
- Related Project(s):** ST-090, ST-081



- 5. Project Name:** ADA Transition Plan for PW Facilities
- Project Number:** ST-083
- Timeframe:** Immediate
- Estimated Cost:** \$ 15,000
- Funding Source:** Public Works Management (100%)
- Problem:** All municipalities are required to prepare, adopt and pursue an ADA transition plan to remove existing ADA barriers. The City's ADA transition plan is out of date and needs updated.
- Proposed Solution:** Prepare a new ADA transition plan for Public Works Facilities.
- Identified By:** Staff
- In Previous CIP?** No
- Related Project(s):** ST-088



- 6. Project Name:** Primary Access to Urban Renewal Area
- Project Number:** ST-084
- Timeframe:** Short Term
- Estimated Cost:** \$3,197,000
- Funding Source:** Urban Renewal Agency (100%)
- Problem:** The Urban Renewal Area lacks a sufficient primary automobile, bicycle and pedestrian access road.
- Proposed Solution:** Acquire right-of-way and construct a new public street through the Columbia Factory Outlet Mall property from the intersection of SW 257<sup>th</sup> Avenue and SW 257<sup>th</sup> Way to the Urban Renewal Area.
- Identified By:** *Riverfront Renewal Plan, 2006 (AMDD 2014)*
- In Previous CIP?** No
- Related Project(s):** None



- 7. Project Name:** Bicycle Parking in the CBD
- Project Number:** ST-081
- Timeframe:** Short Term
- Estimated Cost:** \$ 31,000
- Funding Source:** Bike Paths and Trails Fund (50%), Street Fund (50%)
- Problem:** The CBD is a town center intended to be bicycle-friendly. Additionally, the CBD lies on a very popular bicycle touring route and experiences large, and increasing, bicycle traffic volumes. Bicycle parking is currently very limited in the CBD, discouraging CBD workers from bicycling and discouraging bicyclists from visiting and stopping in the CBD.
- Proposed Solution:** Install bicycle parking in the CBD at one or more locations, including covered/long-term bicycle parking
- Identified By:** *City of Troutdale Transportation System Plan, 2014* (Project B18)
- In Previous CIP?** No
- Related Project(s):** ST-082, ST-090, ST-091



- 8. Project Name:** Shared Roadway Pavement Markings
- Project Number:** ST-091
- Timeframe:** Short Term
- Estimated Cost:** \$ 62,000
- Funding Source:** Street Fund (100%)
- Problem:** Several bicycle routes in the City do not have sufficient roadway space for dedicated bicycle lanes and are low-speed roads where bicycles can safely share the travel lanes with vehicles.
- Proposed Solution:** Install shared roadway pavement markings.
- Identified By:** *City of Troutdale Transportation System Plan, 2014* (Projects B11-B15)
- In Previous CIP?** No
- Related Project(s):** None



- 9. Project Name:** Pedestrian Crossings/Traffic Calming in the CBD
- Project Number:** ST-079
- Timeframe:** Short Term
- Estimated Cost:** \$ 150,000 (Total Cost) \$ 60,000 (City Share)
- Funding Source:** County (50%), Developer (10%), Street Fund (25%)  
Street Improvement Fund (15%)
- Problem:** The CBD is a Town Center intended to be pedestrian-oriented, with additional focus on pedestrian safety, accessibility and circulation. Current configuration of Historic Columbia River Highway is auto-oriented and needs to be friendlier and more inviting to pedestrians, encourage pedestrians to circulate between north and south sides of street, and ADA compliant. On-street parking limits site distance for vehicles entering from side-streets. Traffic calming is needed to reduce vehicle speeds and improve vehicular and pedestrian safety.
- Proposed Solution:** Install curb extensions, including new ADA ramps, along HCRH at Kendall, Buxton, Dora, Harlow and Kibling intersections on north and south sides of HCRH
- Identified By:** *City of Troutdale Transportation System Plan, 2014 (Project P37)*
- In Previous CIP?** No
- Related Project(s):** None



- 10. Project Name:** Improve Stark Street from 257th to Troutdale Road
- Project Number:** ST-007
- Timeframe:** Short Term
- Estimated Cost:** \$ 3,690,000 (Total Cost) \$ 369,000 (City Share)
- Funding Source:** County/Regional Funds (90%), Street Improvement Fund (10%)
- Problem:** This portion of Stark Street needs additional travel lanes, a center turn lane, and bike and pedestrian capacity.
- Proposed Solution:** Widen this portion of Stark Street to provide four travel lanes and a turn lane, reduce vertical and horizontal curves, and construct sidewalks and bike lanes.
- Identified By:** *City of Troutdale Transportation System Plan, 2014 (Project M4), STIP, RTP*
- In Previous CIP?** Yes
- Related Project(s):** SD-S27



**11. Project Name:** Construct Pedestrian Access ways  
**Project Number:** ST-064  
**Timeframe:** Short, Med and Long Term  
**Estimated Cost:** \$ 120,000  
**Funding Source:** Bike Paths and Trails Fund (100%)  
**Problem:** Lack of pedestrian connectivity in several areas of the City.  
**Proposed Solution:** Construct pedestrian connection access ways in various locations in the City.  
**Identified By:** Staff  
**In Previous CIP?** Yes  
**Related Project(s):** None

**12. Project Name:** Improve SW Hensley Road – N/S leg

**Project Number:** ST-012

**Timeframe:** Medium Term

**Estimated Cost:** \$ 300,000

**Funding Source:** Street Improvement Fund (50%), Street Fund (50%)

**Problem:** The north/south leg of SW Hensley does not meet current City street standards due to a lack of curbs, sidewalks and other standard streetscape elements.

**Proposed Solution:** Improve SW Hensley Road by widening the roadway and constructing curbs, sidewalks, pedestrian crossings and other streetscape elements to meet current standards.

**Identified By:** *City of Troutdale Transportation System Plan, 2014 (Project P8)*

**In Previous CIP?** Yes

**Related Project(s):** SD-S34



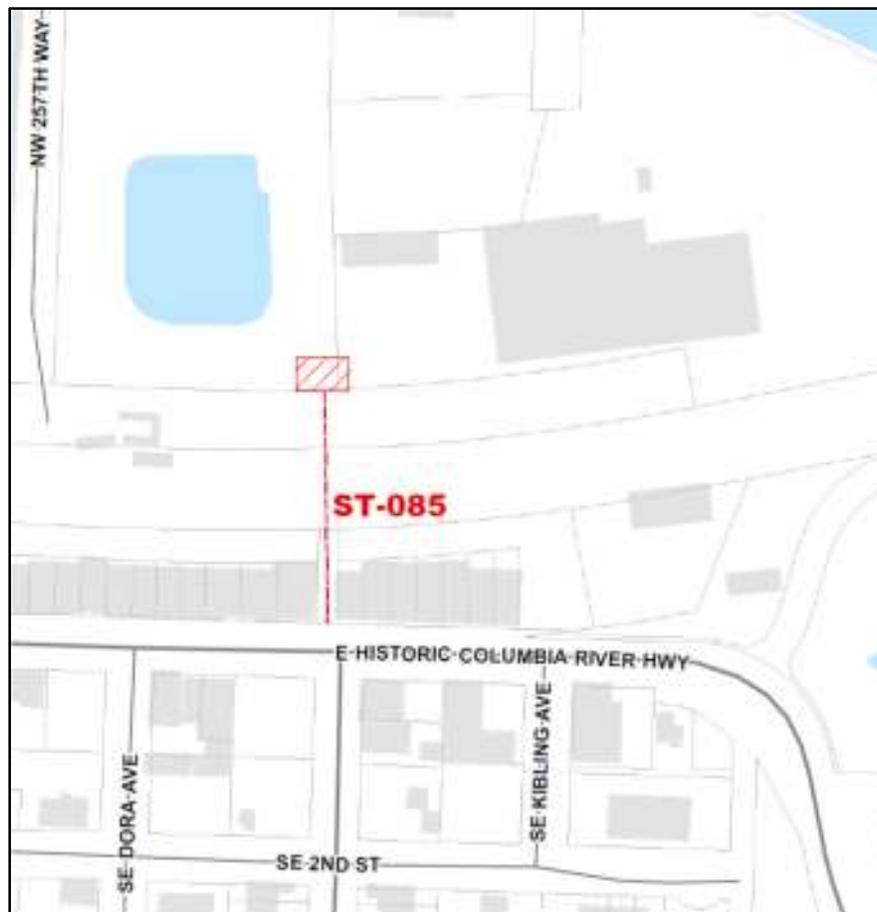
- 13. Project Name:** Signal at Buxton/Historic Columbia River Highway
- Project Number:** ST-078
- Timeframe:** Medium Term
- Estimated Cost:** \$ 250,000 (Total Cost) \$ 50,000 (City Share)
- Funding Source:** County/Regional Funds (80%), Street Improvement Fund (20%)
- Problem:** This intersection is currently stop controlled and experiences heavy volumes during peak hours. Proximity to 257/HCRH intersection creates traffic issues and backups. There is limited opportunity for traffic making a left turn from Buxton onto the Historic Columbia River Highway, resulting in delay and backups on Buxton.
- Proposed Solution:** Install a traffic signal at the intersection of Buxton Avenue and the Historic Columbia River Highway. Coordinate signal phasing with 257<sup>th</sup>/Columbia River Highway signal.
- Identified By:** *City of Troutdale Transportation System Plan, 2014* (Project M11)
- In Previous CIP?** Yes
- Related Project(s):** None



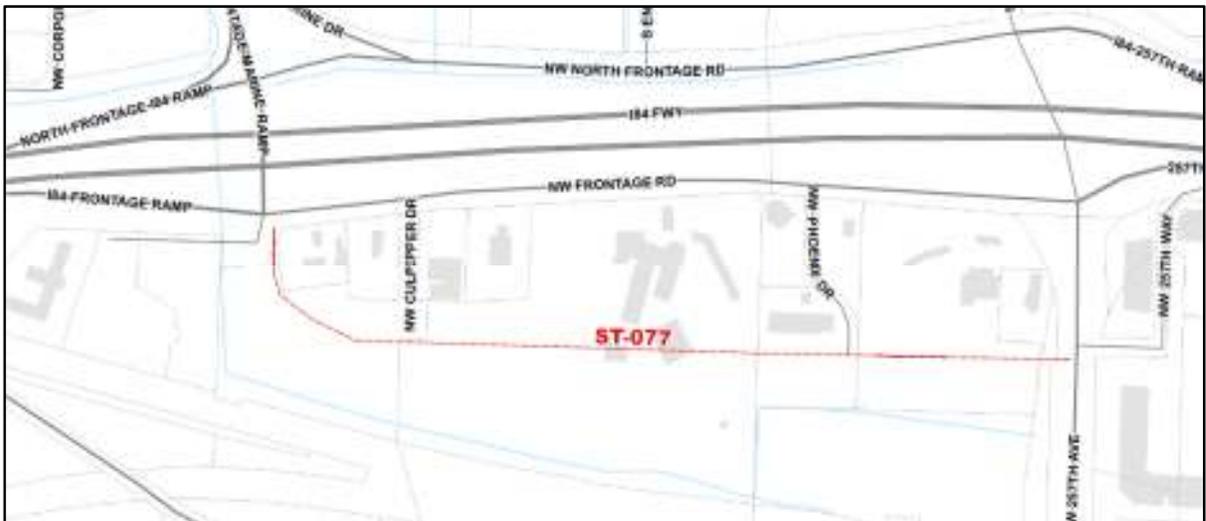
**14. Project Name:** Reconstruct and Improve NW Dunbar Avenue  
**Project Number:** ST-045  
**Timeframe:** Medium Term  
**Estimated Cost:** \$ 468,000  
**Funding Source:** Street Improvement Fund (50%), Street Fund (50%)  
**Problem:** NW Dunbar Avenue does not meet current City street standards due to insufficient pavement width, curbs, sidewalks and other standard streetscape elements..  
**Proposed Solution:** Improve NW Dunbar Avenue by widening the roadway and constructing curbs, sidewalks, pedestrian crossings and other streetscape elements to meet the commercial/industrial standard.  
**Identified By:** *City of Troutdale Transportation System Plan, 2014* (Project M14)  
**In Previous CIP?** Yes  
**Related Project(s):** SD-N16



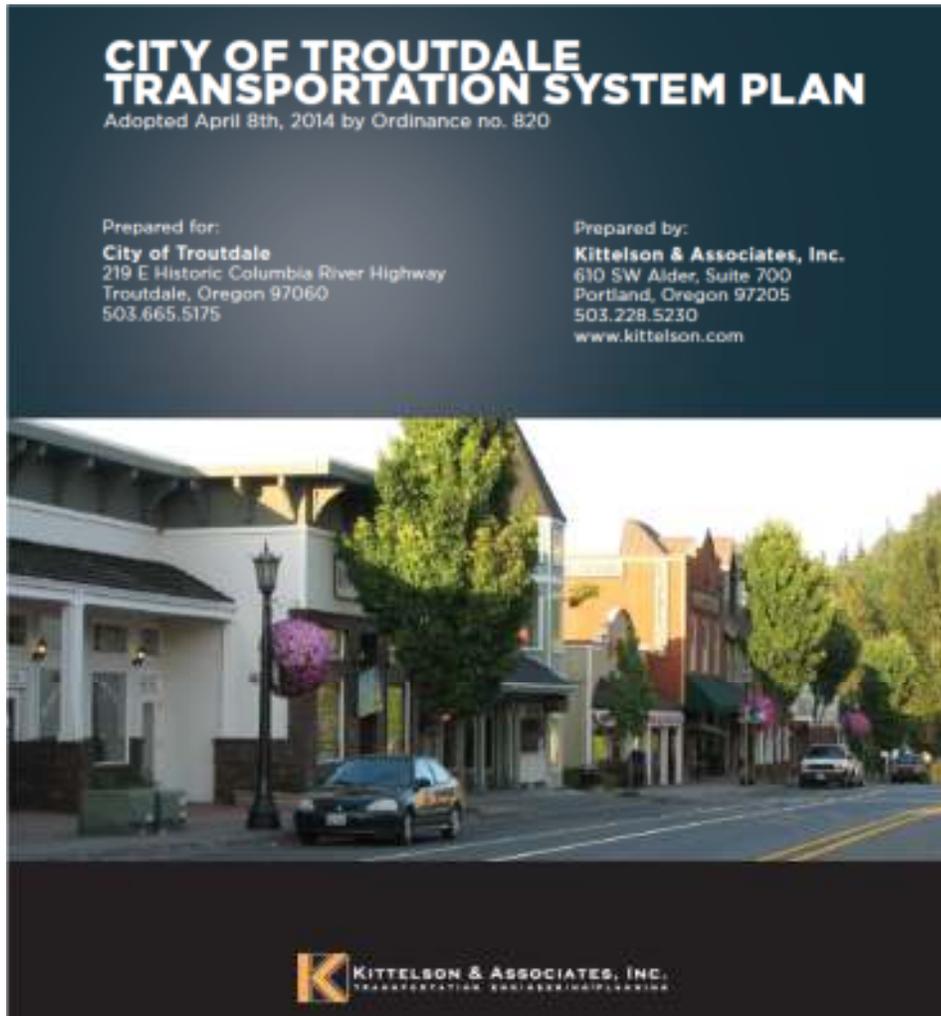
**15. Project Name:** Pedestrian Bridge from CBD to URA  
**Project Number:** ST-085  
**Timeframe:** Long Term  
**Estimated Cost:** \$ 3,074,000  
**Funding Source:** Urban Renewal Agency (100%)  
**Problem:** There is a lack of direct pedestrian connectivity between the URA and the CBD. The Union Pacific Railroad (UPRR) presents a barrier to developing traditional ground-level pedestrian connections between the CBD and the URA.  
**Proposed Solution:** Construct a pedestrian bridge over the UPRR right of way between the CBD and the URA.  
**Identified By:** *Riverfront Renewal Plan, 2006 (AMDD 2014)*  
**In Previous CIP?** No  
**Related Project(s):** None



- 16. Project Name:** Backage Road (Marine Drive Extension)
- Project Number:** ST-077
- Timeframe:** Long Term
- Estimated Cost:** \$ 9,737,000 (Total Cost) \$ 1,168,000 (City Share)
- Funding Source:** ODOT STIP (88%), Street Improvement (12%)
- Problem:** There are congestion and turning movement conflicts on the southern Frontage Road.
- Proposed Solution:** Construct a roadway from the intersection of Marine Drive/South Frontage Road southerly and easterly to the intersection of 257th Drive/257th Way behind the Frontage Road businesses.
- Identified By:** *City of Troutdale Transportation System Plan, 2014 (Project M9), Troutdale Interchange Area Management Plan, 2011*
- In Previous CIP?** Yes
- Related Project(s):** None



**17. Project Name:** Update the Transportation System Plan  
**Project Number:** ST-086  
**Timeframe:** Long Term  
**Estimated Cost:** \$100,000  
**Funding Source:** General Fund-Planning (50%), Street Improvement (50%)  
**Problem:** The current Transportation System Plan, prepared in 2014, will be in need of update. The need to update may also be driven by Periodic Review or other state Planning requirements.  
**Proposed Solution:** Prepare an updated Transportation System Plan.  
**Identified By:** Staff  
**In Previous CIP?** No  
**Related Project(s):** None



**18. Project Name:** Sidewalk Infill

**Project Number:** ST-087

**Timeframe:** Ongoing

**Estimated Cost:** \$75,000

**Funding Source:** Bike Paths and Trails Fund (50%), Street Fund (50%)

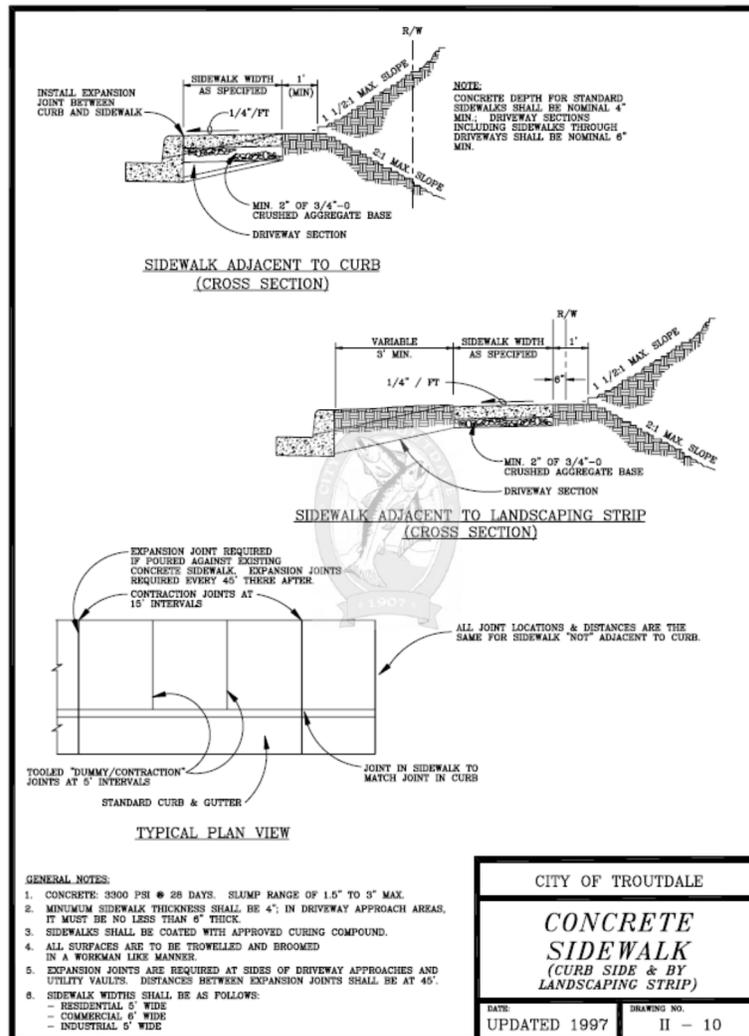
**Problem:** There are numerous gaps in the City's sidewalk system and some streets lack sidewalks entirely.

**Proposed Solution:** Construct sidewalks to infill gaps and to provide sidewalks on streets that have none.

**Identified By:** Staff

**In Previous CIP?** No

**Related Project(s):** None



**19. Project Name:** ADA Infill/Upgrades on Public Streets  
**Project Number:** ST-088  
**Timeframe:** Ongoing  
**Estimated Cost:** \$250,000  
**Funding Source:** Street Fund (50%), Bike Paths and Trails Fund (50%)  
**Problem:** The ADA Transition Plan will identify needed ADA infill and upgrade projects.  
**Proposed Solution:** Construct new and upgraded ADA facilities on public streets where directed by the ADA Transition Plan.  
**Identified By:** Staff  
**In Previous CIP?** No  
**Related Project(s):** ST-083



### CIP Summary Table

TRANSPORTATION								
Project Name	Project #	Timeframe*	Estimated Total Cost**	Estimated City Cost**	Funding Source(s)	In Previous CIP?	Related Projects	
Improve NW Graham Road	ST-080	Immediate (in progress)	\$ 3,400,000	\$ 550,000	Port, ODOT STIP, JTA (\$2,850,000) Street Imp (\$550,000)	Y	SD-N20	
Downtown Parking Lot	ST-089	Immediate (in progress)	\$ 50,000	\$ 50,000	Police Facility Capital Project Fund (100%)	N	ST-081	
Downtown Parking Study	ST-090	Immediate	\$ 51,000	\$ 51,000	Street (25%), General [Planning] (50%), Street Imp (25%)	N	ST-081, ST-082, ST-089	
Columbia Gorge Bike Hub	ST-082	Immediate	\$ 85,000	\$ -	ODOT (100%)	N	ST-090, ST-081	
ADA Transition Plan for PW Facilities	ST-083	Immediate	\$ 15,000	\$ 15,000	Public Works Management (100%)	N	ST-088	
Primary Access to Urban Renewal Area	ST-084	Short	\$ 3,197,000	\$ 3,197,000	URA (100%)	N	None	
Bicycle Parking in the CBD	ST-081	Short	\$ 31,000	\$ 31,000	Bike Paths/Trails (50%), Street (50%)	N	ST-082, ST-090, ST-091	
Shared Roadway Pavement Markings	ST-091	Short	\$ 62,000	\$ 62,000	Street (100%)	N	None	
Pedestrian Crossings/Traffic Calming in the CBD	ST-079	Short	\$ 150,000	\$ 60,000	County (50%), Developer (10%), Street (25%), Street Imp (15%)	N	None	
Improve Stark Street from 257th to Troutdale Road	ST-007	Short	\$ 3,690,000	\$ 369,000	County/Regional Funds (90%) Street Imp (10%)	Y	SD-S27	
Construct Pedestrian Accessways	ST-064	Short, Med, and Long	\$ 120,000	\$ 120,000	Bike Paths/Trails (100%)	Y	None	
Improve SW Hensley Road - N/S Leg	ST-012	Medium	\$ 300,000	\$ 300,000	Street Imp (50%) Street (50%)	Y	SD-S34, UG-XX	
Signal at Buxton/Historic Columbia River Highway	ST-078	Medium	\$ 250,000	\$ 50,000	County (80%) Street Imp (20%)	Y	None	
Reconstruct and Improve NW Dunbar Avenue	ST-045	Medium	\$ 468,000	\$ 468,000	Street Imp (50%), Street (50%)	Y	SD-N16	
Pedestrian Bridge from CBD to URA	ST-085	Long	\$ 3,074,000	\$ 3,074,000	URA (100%)	N	None	
Backage Road (Marine Drive Extension)	ST-077	Long	\$ 9,737,000	\$ 1,168,000	ODOT STIP (88%), Street Imp (12%)	Y	None	
Update the Transportation System Plan	ST-086	Long	\$ 100,000	\$ 100,000	General Fund [Planning] (50%) Street Imp (50%)	N	None	
Sidewalk Infill	ST-087	Ongoing	\$ 75,000	\$ 75,000	Bike Paths/Trails (50%), Street (50%)	N	None	
ADA Infill/Upgrades on Public Streets	ST-088	Ongoing	\$ 250,000	\$ 250,000	Bike Paths/Trails (50%), Street (50%)	N	ST-083	
<b>TOTALS</b>			<b>\$ 25,105,000</b>	<b>\$ 9,990,000</b>				

\*TIMEFRAMES: Immediate (< 2 yr), Short (< 5 yr), Medium (5-10 yr), Long (> 10 yr)  
 \*\*Cost Basis: 2016 Dollars

# Parks Improvements

- 1. Project Name:** Update Parks Master Plan

**Project Number:** PA-001

**Timeframe:** Immediate

**Estimated Cost:** \$ 50,000

**Funding Source:** Parks Improvement Fund (50%), General Fund-Parks (50%)

**Problem:** The Parks Master Plan, prepared in 2006, and the Glenn Otto Park Master Plan, prepared in 2002, are near the end of their planning horizon. Changes in population forecasts, demographics, community needs and land availability render the existing Park Master Plan and Glenn Otto Park Master Plan antiquated and in need of update.

**Proposed Solution:** Prepare a new Parks Master Plan, including a new Glenn Otto Park master Plan.

**Identified By:** Staff

**In previous CIP?** No

**Related Project(s):** All PA CIP
  
- 2. Project Name:** Visionary Park

**Project Number:** PA-018

**Timeframe:** Immediate

**Estimated Cost:** \$ 60,000

**Funding Source:** Parks Improvement Fund (100%)

**Problem:** Citizens and elected officials have identified the need to recognize the centennial anniversary of the Historic Columbia River Highway. Commemorative artwork has been offered as a donation to the City, and an appropriate site identified, but site work and related amenities are needed.

**Proposed Solution:** Construct the Visionary Park site work and related amenities as provided in Resolution #2306

**Identified By:** City Council (Resolution #2306), Visionary Friends of Troutdale

**In previous CIP?** No

**Related Project(s):** None

- 3. Project Name:** Improve Existing Parks PH I
- Project Number:** PA-002
- Timeframe:** Short Term
- Estimated Cost:** \$ 2,149,000
- Funding Source:** Parks Improvement Fund (65.9%), General Fund-Parks (34.1%)
- Problem:** Increases in population and intensification of use at various parks, together with existing deficiencies at various parks, necessitates improvements, upgrades and additional amenities.
- Proposed Solution:** Make improvements at various parks to meet growth needs and provide desired upgrades as described in tables 6.11-6.13 of the *Parks Master Plan, 2006*.
- Identified By:** *Parks Master Plan, 2006*
- In previous CIP?** Yes
- Related Project(s):** PA-001, PA-007, PA-011
- 
- 4. Project Name:** Special Use Park Development
- Project Number:** PA-003
- Timeframe:** Short Term
- Estimated Cost:** \$ 4,000,000
- Funding Source:** Urban Renewal Agency (95%), Parks Improvement Fund (5%)
- Problem:** The Urban Renewal Area will require public parks space including special use space that will complement the URA and the riverfront.
- Proposed Solution:** Develop approximately 2.0 acres of the former STP site as a special use park.
- Identified By:** *Parks Master Plan, 2006; Riverfront Renewal Plan, 2006 (AMDD 2014)*
- In previous CIP?** Yes
- Related Project(s):** PA-001

- 5. Project Name:** Neighborhood Park Site Acquisition PH I
- Project Number:** PA-004
- Timeframe:** Short Term
- Estimated Cost:** \$ 1,075,000
- Funding Source:** Parks Improvement Fund (100%)
- Problem:** Increases in population necessitate the acquisition of additional neighborhood park land to meet the City's established Level of Service standard.
- Proposed Solution:** Acquire approximately 4.0 acres of neighborhood park land in growing areas of the City.
- Identified By:** *Parks Master Plan, 2006*
- In previous CIP?** Yes
- Related Project(s):** PA-001, PA-006, PA-008
- 
- 6. Project Name:** Skateboard Park
- Project Number:** PA-018
- Timeframe:** Short/Medium Term
- Estimated Cost:** \$ 455,000
- Funding Source:** Parks Improvement Fund (6%) General Fund-Parks (94%)
- Problem:** The Parks Advisory Committee has identified a community demand and desire to provide a public skateboard park facility in the City
- Proposed Solution:** Construct a skateboard park on existing or acquired City park land
- Identified By:** Parks Advisory Committee
- In previous CIP?** No
- Related Project(s):** None

- 7. Project Name:** Community Park Site Acquisition
- Project Number:** PA-005
- Timeframe:** Short/Medium Term
- Estimated Cost:** \$ 1,881,000
- Funding Source:** Parks Improvement Fund (100%)
- Problem:** Increases in population necessitate the acquisition of additional community park land to meet the City's established Level of Service standard.
- Proposed Solution:** Acquire approximately 7.0 acres of community park land to meet growth needs.
- Identified By:** *Parks Master Plan, 2006*
- In previous CIP?** Yes
- Related Project(s):** PA-001, PA-009
- 
- 8. Project Name:** Neighborhood Park Development
- Project Number:** PA-006
- Timeframe:** Short/Medium Term
- Estimated Cost:** \$ 400,000
- Funding Source:** Parks Improvement Fund (100%)
- Problem:** Neighborhood park land acquired in Project PA-004 will need to be developed with park improvements and amenities.
- Proposed Solution:** Develop approximately 4.0 acres of neighborhood park land to meet growth needs.
- Identified By:** *Parks Master Plan, 2006*
- In previous CIP?** Yes
- Related Project(s):** PA-001, PA-004

- 9. Project Name:** Improve Existing Parks PH II
- Project Number:** PA-007
- Timeframe:** Short/Medium Term
- Estimated Cost:** \$ 1,074,000
- Funding Source:** Parks Improvement Fund (65.9%), General Fund-Parks (34.1%)
- Problem:** Increases in population and intensification of use at various parks, together with existing deficiencies at various parks, necessitates improvements, upgrades and additional amenities.
- Proposed Solution:** Make improvements to existing parks to meet growth needs and provide desired upgrades as described in tables 6.11-6.13 of the *Parks Master Plan, 2006*.
- Identified By:** *Parks Master Plan, 2006*
- In previous CIP?** Yes
- Related Project(s):** PA-001, PA-002, PA-011
- 
- 10. Project Name:** Community Park Site Development
- Project Number:** PA-009
- Timeframe:** Short/Medium Term
- Estimated Cost:** \$ 400,000
- Funding Source:** Parks Improvement Fund (100%)
- Problem:** Community park land acquired in project PA-005 will need to be developed with park improvements and amenities.
- Proposed Solution:** Develop approximately 7 acres of community parks in growing areas of the City.
- Identified By:** *Parks Master Plan, 2006*
- In previous CIP?** Yes
- Related Project(s):** PA-001, PA-005

- 11. Project Name:** Pathway Trails Development PH I
- Project Number:** PA-010
- Timeframe:** Short/Medium Term
- Estimated Cost:** \$ 388,000
- Funding Source:** Parks Improvement Fund (100%)
- Problem:** Additional pathway and trail development is need to complete the “40-mile loop”.
- Proposed Solution:** Develop approximately 1 linear mile of pathway/trails to complete the “40-mile loop” trail on the levee and along Harlow Place.
- Identified By:** *Parks Master Plan, 2006*
- In previous CIP?** Yes
- Related Project(s):** PA-001, PA-015
- 
- 12. Project Name:** Improve Existing Parks PH III
- Project Number:** PA-011
- Timeframe:** Short/Medium Term
- Estimated Cost:** \$ 1,074,000
- Funding Source:** Parks Improvement Fund (65.9%), General-Parks (34.1%)
- Problem:** Increases in population and intensification of use at various parks, together with existing deficiencies at various parks, necessitates improvements, upgrades and additional amenities.
- Proposed Solution:** Make improvements to existing parks to meet growth needs and provide desired upgrades as described in tables 6.11-6.13 of the *Parks Master Plan, 2006*.
- Identified By:** *Parks Master Plan, 2006*
- In previous CIP?** Yes
- Related Project(s):** PA-001, PA-002, PA-007

**13. Project Name:** Pathways/Trails Development PH II  
**Project Number:** PA-015  
**Timeframe:** Long Term  
**Estimated Cost:** \$1,090,000  
**Funding Source:** General Fund-Parks (100%)  
**Problem:** Additional pathway and trail development is needed to meet the City's desired level of service.  
**Proposed Solution:** Develop approximately 5.9 linear miles of pathway/trails.  
**Identified By:** *Parks Master Plan, 2006*  
**In previous CIP?** Yes  
**Related Project(s):** PA-001, PA-010

**14. Project Name:** Neighborhood Park Acquisition and Development PH III  
**Project Number:** PA-016  
**Timeframe:** Long Term  
**Estimated Cost:** \$ 1,851,000  
**Funding Source:** General Fund-Parks (100%)  
**Problem:** Existing deficiencies in neighborhood park land necessitate the acquisition and development of additional neighborhood parks to meet the City's Level of Service standard.  
**Proposed Solution:** Acquire and develop approximately 5.02 acres of land as neighborhood parks.  
**Identified By:** *Parks Master Plan, 2006*  
**In previous CIP?** Yes  
**Related Project(s):** PA-001,

**15. Project Name:** Community Park Acquisition and Development PH III  
**Project Number:** PA-017  
**Timeframe:** Long Term  
**Estimated Cost:** \$ 2,603,000  
**Funding Source:** General Fund-Parks (100%)  
**Problem:** Existing deficiencies in community park land necessitate the acquisition and development of additional community park land to meet the City's Level of Service standard.  
**Proposed Solution:** Acquire and develop approximately 7.06 acres of land as a community park.  
**Identified By:** *Parks Master Plan, 2006*  
**In previous CIP?** Yes  
**Related Project(s):** PA-001

### CIP Summary Table

<b>Parks</b>							
Project Name	Project #	Timeframe*	Estimated Total Cost**	Estimated City Cost**	Funding Source(s)	In Previous CIP?	Related Projects
Update Parks Master Plan	PA-001	Immediate	\$ 50,000	\$ 50,000	Parks Imp (50%), General-Parks (50%)	N	All PA CIP
Visionary Park	PA-018	Immediate	\$ 60,000	\$ 60,000	Parks Imp (100%)	N	None
Improve Existing Parks PH I	PA-002	Short	\$ 2,149,000	\$ 2,149,000	Parks Imp (65.9%), General-Parks (34.1%)	Y	PA-001, PA-007, PA-011
Special Use Park Development	PA-003	Short	\$ 4,000,000	\$ 4,000,000	Parks Imp (5%) URA (95%)	Y	PA-001
Neighborhood Park Site Acquisition	PA-004	Short	\$ 1,075,000	\$ 1,075,000	Parks Imp (100%)	Y	PA-001, PA-006, PA-008
Skateboard Park	PA-018	Short/Medium	\$ 455,000	\$ 455,000	Parks Imp (6%) General-Parks (94%)	N	None
Community Park Site Acquisition	PA-005	Short/Medium	\$ 1,881,000	\$ 1,881,000	Parks Imp (100%)	Y	PA-001, PA-009
Neighborhood Park Development	PA-006	Short/Medium	\$ 400,000	\$ 400,000	Parks Imp (100%)	Y	PA-001, PA-004
Improve Existing Parks PH II	PA-007	Short/Medium	\$ 1,074,000	\$ 1,074,000	Parks Imp (65.9%), General-Parks (34.1%)	Y	PA-001, PA-002, PA-011
Community Park Site Development	PA-009	Short/Medium	\$ 400,000	\$ 400,000	Parks Imp (100%)	Y	PA-001, PA-005
Pathway Trails Development PH I	PA-010	Short/Medium	\$ 388,000	\$ 388,000	Parks Imp (100%)	Y	PA-001, PA-015
Improve Existing Parks PH III	PA-011	Short/Medium	\$ 1,074,000	\$ 1,074,000	Parks Imp (65.9%), General-Parks (34.1%)	Y	PA-001, PA-002, PA-007
Pathways/Trails Development PH II	PA-015	Long	\$ 1,090,000	\$ 1,090,000	General-Parks (100%)	Y	PA-001, PA-010
Neighborhood Park Acquisition and Development PH III	PA-016	Long	\$ 1,851,000	\$ 1,851,000	General-Parks (100%)	Y	PA-001
Community Park Acquisitions and Development PH III	PA-017	Long	\$ 2,603,000	\$ 2,603,000	General-Parks (100%)	Y	PA-001
<b>TOTALS</b>			<b>\$ 18,550,000</b>	<b>\$ 18,550,000</b>			

\*TIMEFRAMES: Immediate (< 2 yr), Short (< 5 yr), Medium (5-10 yr), Long (> 10 yr)  
 \*\*Cost Basis: 2008 Dollars

# Transportation Projects in Capital Improvement Plan

List #	Project #	Project Name	Status in Jan 2022	Staff Comments
1	ST-080	Improve NW Graham Rd	Completed	
2	ST-089	Downtown Parking Lot	Completed	now known as Mayors Square Parking Lot
3	ST-090	Downtown Parking Study	Budgeted	delayed due to COVID, expected in 2022
4	ST-082	Columbia Gorge Bike Hub	100% Design	requires add'l site planning for Depot area
5	ST-083	ADA Transition Plan	Completed	
6	ST-084	Primary Access to Urban Renewal Area	TBD	Dependent on potential development
7	ST-081	Bicycle Parking in the Central Business District	Partially Completed	Bike parking established at Mayor's Square
8	ST-091	Shared Roadway Pavement Markings	Partially Completed	some streets marked
9	ST-079	Pedestrian Crossings/Traffic Calming in CBD	Partially Completed	some intersections improved
10	ST-007	Improve Stark St from 257th to Troutdale Rd	TBD	Mult Co facility, lower county prioritization
11	ST-064	Construct Pedestrian Accessways	Partially Completed	certain connections made; others remain
12	ST-012	Improve SW Hensley Rd - N/S Alignment	Not Started	
13	ST-078	Signal at Buxton Rd & Historic Columbia River Hwy	In Review	Mult Co testing stop signs first
14	ST-045	Reconstruct and Improve NW Dunbar Ave	Not Started	
15	ST-085	Pedestrian Bridge from CBD to URA	15% Design	partnership with SCYP/PSU engineering
16	ST-077	Backage Rd (Marine Dr Extension)	TBD	ODOT agreement
17	ST-086	Update the Transportation System Plan	Underway	Comp Plan update, will require PC review
18	ST-087	Sidewalk Infill	Ongoing	
19	ST-088	ADA Infill/Upgrades on Public Streets	Ongoing	projects identified by ADA Transition Plan

## Status Key

Project completed

Project is partially completed or ongoing

Project is underway or budgeted to begin soon

Project has partial progress with more to do

Project has not been started

Project status is dependent on other factors

# Parks Projects in Capital Improvement Plan

List #	Project #	Project Name	Status in Jan 2022	Staff Comments
1	PA-001	Update Parks Master Plan	Underway	Expected completion in 2022
2	PA-018	Visionary Park	Complete	
3	PA-002	Improve Existing Parks - Phase I	Ongoing	To be reconsidered with new Parks MP
4	PA-003	Special Use Park Development (Sandy Riverfront)	60% Design *	Future park at The Confluence site (URA)
5	PA-004	Neighborhood Park Site Acquisition - Phase I	TBD	To be reconsidered with new Parks MP
6	PA-018	Skateboard Park	90% Design	Conditional use hearing planned for 2022
7	PA-005	Community Park Site Acquisition - Phase I	TBD	To be reconsidered with new Parks MP
8	PA-006	Neighborhood Park Development - Phase II	TBD	To be reconsidered with new Parks MP
9	PA-007	Improve Existing Parks - Phase II	TBD	To be reconsidered with new Parks MP
10	PA-009	Community Park Site Development - Phase II	TBD	To be reconsidered with new Parks MP
11	PA-010	Pathway Trails Development - Phase I	Partial Progress	Port is developing levee trail (Wabun)
12	PA-011	Improve Existing Parks - Phase III	TBD	To be reconsidered with new Parks MP
13	PA-015	Pathways/Trails Development - Phase II	TBD	To be reconsidered with new Parks MP
14	PA-016	Neighborhood Park Acquisition & Dev - Phase III	TBD	To be reconsidered with new Parks MP
15	PA-017	Community Park Acquisition & Dev - Phase III	TBD	To be reconsidered with new Parks MP

\* 90% Design to be pursued in 2022

## Status Key

Project completed

Project is partially completed or ongoing

Project is underway or budgeted to begin soon

Project has partial progress with more to do

Project has not been started

Project status is dependent on other factors



**DATE:** January 12, 2022  
**FROM:** Chris Damgen, Community Development Director  
**TO:** Troutdale Planning Commission  
**SUBJECT:** 2022 Planning Commission Preview

This year’s planning commission docket will prove to be an expansive and challenging effort. In addition to periodic subdivision, variance, and conditional use requests, Commissioners should expect to be involved with the following efforts:

- Text amendments to the Troutdale Development Code
  - State-imposed changes (HB 2001)
  - Main Streets on Halsey-inspired changes (mixed use zoning standards)
  - Potential changes to parking standards, particularly for multi-family residential
- Map amendments
  - Potential consolidation of R-20 & R-10 and R-5 & R-4 zoning districts (HB 2001)
  - Accommodate potential consolidation of NC and MO/H districts into a MU-2 district
- Long-term planning projects
  - Transportation System Plan – CAC will advise consultant, PC to review/recommend changes as a comprehensive plan amendment
  - Parks Master Plan – Parks Advisory Committee will advise consultant, PC to review/recommend changes as a comprehensive plan amendment
  - Downtown Parking Study – PC involvement TBD

Your attendance and participation at Planning Commission meetings, hearings, and work sessions will be essential for us to be successful in navigating the aforementioned items. Please see the calendar below for “save the dates” and let Staff know if you are aware of any calendar conflicts!

January 12	April 13	July 13	October 12
January 26	April 27	August 10	October 26
February 9	May 11	August 24	November 9
February 23	May 25	September 14	December 14
March 9	June 8	September 28	
	June 22		all dates listed are Wednesdays